SCHWAB, HILTON & HOWARD

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PORTLAND, OREGON 97205 TELEPHONE (503) 226-2926

OCT 2 6 1989 DENTON G. BURDICK, JR.

DWIGHT L. SCHWAB FRANK H. HILTON, JR. CHARLES SCOTT HOWARD DONALD W. GREEN. III H. ANDREW CLARK

TELECOPIER (503) 226-6853

HEARINGS CLERK October 25, 1989 REGION X

VIA FEDERAL EXPRESS

EPA Regional Hearing Clerk Suite 1200, M/S SO-125 Park Place Building 1200 Sixth Avenue Seattle, Washington 98101

Dear Regional Hearing Clerk:

United States Environmental Protection Agency

v. Pacific Wood Treating Corporation RCRA Docket No. 1089-09-28-3008(a)

Enclosed for filing is Answer To Complaint And Compliance Order of Pacific Wood Treating Corporation.

Yours very truly

Scott Howard

SH/emvb

Enclosure

Cc: John Hamill

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                                                  HEARINGS CLERK
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              UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
                                Region 10
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                            1200 Sixth Avenue
                        Seattle, Washington 98101
 9
10
   IN THE MATTER OF:
11
   United States Environmental
                                       ) RCRA Docket No. 1089-09-28-3008(a)
   Protection Agency,
12
                                         ANSWER TO COMPLAINT AND
                  Complainant,
                                         COMPLIANCE ORDER
13
            vs.
14
   Pacific Wood Treating Corporation,)
15
   Ridgefield, Washington,
16
                  Respondent.
17
   EPA ID No. WAD009036906
18
19
            For Answer to the Complaint And Compliance Order of
20
   United States Environmental Protection Agency (hereinafter
21
   "EPA"), Pacific Wood Treating Corporation (hereinafter "PWT")
22
   admits, denies and alleges as follows:
23
                           REQUEST FOR HEARING
24
            1.
                PWT hereby requests a hearing on the Complaint And
25
   Compliance Order.
26
   * * * * *
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SCHWAB, HILTON & HOWARD Attorneys at Law 1200 Oregon National Bidg. - 610 S. W. Alder St. Portland, Oregon 97205 Telephone (503) 226-2926

Page 1 - Answer To Complaint And Compliance Order

ANSWER TO COMPLAINT

- 2 2. Acknowledges paragraphs 1, 2, 3, and 4.
- 3. With reference to paragraph 5, PWT is without
- $^{f 4}$ information sufficient to form a belief as to the truth of the
- 5 allegation contained therein.
- 6 4. With reference to paragraph 6, PWT has not violated
- 7 RCRA and the regulations promulgated pursuant to Subtitle C,
- 8 Section 3004 of RCRA (42 U.S.C. §6924). The basis for PWT's
- 9 position is as set forth below.

10 RESPONSE TO FINDINGS OF FACT

- 11 5. With reference to paragraphs 7, 8, and 9, PWT admits
- 12 that these paragraphs were agreed to by and between EPA and PWT
- 13 as part of the Consent Agreement And Final Order dated November
- 14 21, 1986.

1

- 15 6. With reference to paragraph 10, PWT admits as part
- 16 of the Consent Agreement And Final Order between EPA and PWT,
- 17 dated November 21, 1986, that PWT agreed that the PWT/RBT
- 18 facility was physically closed by respondent between September
- 19 15, 1983, and January 16, 1984, under supervision of Ecology and
- 20 pursuant to a closure plan ("prior plan") submitted to Ecology by
- 21 respondent. PWT alleges that the closure plan which was accepted
- 22 by Ecology provided for a monitoring system. For the purposes of
- 23 settlement as contained in the Consent Agreement, PWT agreed that
- 24 the prior plan did not provide for a ground water monitoring
- 25 system which was acceptable to EPA. The prior plan also did not
- 26 include provisions which addressed the regulatory requirements
- Page 2 Answer To Complaint And Compliance Order

- for post-closure care or post-closure financial assurance.
- With reference to paragraph 10, EPA now asserts that
- $^{f 3}$ in addition to the items set forth in the paragraph 6 above that
- 4 the closure plan was not public noticed as required by 40 CFR,
- 5 Part 265, Subpart G. In response to this allegation by EPA, PWT
- 6 has reviewed the Consent Agreement And Final Order entered on
- 7 November 1, 1986, which Consent Agreement was intended by PWT and
- 8 by EPA to resolve all outstanding matters as between those two
- 9 parties at that time and has found no finding of fact or
- 10 conclusion of law or agreement contained in that Consent
- 11 Agreement And Final Order, dated November 21, 1986, requiring
- 12 public notice. It is the position of PWT that if this were a
- 13 concern of EPA it should have been raised at that time and
- 14 included in the Consent Agreement And Final Order.
- 8. With reference to paragraph 11, the Complaint And
- 16 Compliance Order issued on September 20, 1985, by EPA sought a
- 17 Part B Permit Application from PWT. The Consent Agreement And
- 18 Final Order issued on November 21, 1986, which represented the
- 19 agreement of PWT and EPA to all matters then outstanding does not
- 20 require a Part B Permit Application to be submitted by PWT. If
- 21 EPA wanted a Part B Permit Application to be submitted, then EPA
- 22 should have included that as part of the settlement that was
- 23 reached which was then incorporated in the Consent Agreement And
- 24 Final Order, dated November 21, 1986. PWT has not violated the
- 25 Consent Agreement And Final Order with reference to the Part B
- 26 Permit Application because the Consent Agreement And Final Order

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- does not require PWT to submit such an application.
- 2 9. With reference to paragraph 12, PWT admits that
- $^{f 3}$ respondent and EPA entered into a Consent Agreement And Final
- 4 Order on or about November 21, 1986, in order to satisfy and
- $^{f 5}$ remedy all of the violations and alleged violations existing at
- 6 that time as asserted by EPA. This settlement agreement
- 7 encompassed the initial Complaint And Compliance Order issued to
- 8 PWT by EPA on September 30, 1985, as well as all other matters
- 9 presented formally and informally by EPA at that time.
- 11. PWT acknowledges that the Consent Agreement And
- 11 Final Order provides that a penalty of \$15,000.00 was adjudged
- 12 but deferred to October 30, 1987, at which time it became due and
- 13 payable unless the activities described in paragraphs 5 through 7
- 14 on page 6 of the Consent Agreement And Final Order had been
- 15 performed. PWT has, in fact, performed the activities described
- 16 in paragraphs 5 through 7 on page 6 of the Consent Agreement And
- 17 Final Order. However, EPA has not performed its obligations as
- 18 contained in paragraph 7 on page 7 of the Consent Agreement And
- 19 Final Order in that it has not reviewed and approved the new
- 20 closure plan submitted by PWT despite requests by PWT for EPA to
- 21 do so. For this reason, the penalty of \$15,000.00 is not due and
- 22 payable and should be wholly excused pursuant to paragraph 3 on
- 23 page 6 of the Consent Agreement And Final Order.
- 24 12. With reference to paragraph 12a, EPA alleges that
- 25 PWT did not meet the financial assurance requirements of $40\ \text{CFR}$
- 26 Part 265, Subpart H. PWT did meet the requirements set forth
- Page 4 Answer To Complaint And Compliance Order

- therein by establishing with Rainier Bank, now known as Security
- 2 Pacific Bank, on September 15, 1989, a trust fund as is specifi-
- 3 cally set forth in 40 CFR Part 265, Subpart H. PWT is making
- 4 deposits to said trust account as is required by 40 CFR

Shell on bully Family

- ⁵ §265.145(a)(3).
- 6 13. With reference to paragraph 12b, PWT did submit to
- 7 EPA a closure plan and schedule which addressed the installation
- 8 of a ground water monitoring system in compliance with $40~\mathrm{CFR}$
- 9 Part 265, Subpart F. This was done on or about February 22,
- 10 1987. PWT submits to the EPA its closure plan for Ridgefield
- 11 Brick & Tile Site, Ridgefield, Washington, dated February 19,
- 12 1987, and prepared by Hazard Management Specialists. EPA and PWT
- 13 meet on July 21, 1987. The result of that meeting was that PWT
- 14 and its consultant believed that EPA was now satisfied with the
- 15 closure plan previously submitted. EPA does not after that date
- 16 submit further comments with regard to the closure plan dated
- 17 February 19, 1987.
- On or about October 6, 1987, PWT submitted its
- 19 progress report regarding the geological and hydro site
- 20 characterization. On January 23, 1989, PWT submits its ground
- 21 water monitoring report prepared by David J. Newton & Associates
- 22 with recommendations for modifications to the closure plan.
- 23 EPA did not respond. PWT has fully complied with
- 24 the Consent Agreement And Final Order as to the closure plan.
- 25 RESPONSE TO CONCLUSIONS OF LAW
- 26 14. With reference to paragraph 13, for the reasons set
- Page 5 Answer To Complaint And Compliance Order

forth above PWT denies that it has violated the Compliance Agreement And Final Order dated November 21, 1986, which encompassed the requirements of the EPA as they pertain to RCRA Section 3008(c) and 40 CFR §270.10(e)(4). 5 RESPONSE TO PROPOSED PENALTY 6 With reference to paragraph 14, it is PWT's position 7 that there is no violation of the Consent Agreement And Final Order and that any penalty is, therefore, inappropriate. 9 RESPONSE TO COMPLIANCE ORDER 10 With reference to paragraphs 15 and 16, it is the 11 position of PWT that it has complied with paragraphs 6 and 7 of 12 the Consent Agreement And Final Order and it is, therefore, 13 inappropriate that another Compliance Order be issued. 14 With reference to paragraph 17, the matters regard-17. 15 ing a Part B Permit Application were raised by the September 30, 16 1985, Complaint And Compliance Order. The Consent And Final 17 Order entered on November 21, 1986, indicates on lines 25 and 26 18 of page 1 that the Consent Agreement was in complete settlement 19 of the matters alleged in that Compliance And Compliance Order. 20 Since the matter regarding the Part B Permit Application was 21 raised and was settled as between the parties without a require-22 ment for a Part B Permit Application to be submitted by PWT to 23 EPA, EPA is not now entitled to such a permit. 24 18. With reference to paragraph 18, the plans, reports 25 and submittals as were required by the Consent Agreement And 26

Final Order dated November 21, 1986, have been submitted by PWT

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1	and continue to be submitted by PWT in accordance with that		
2	Consent Agreement And Final Order. There are no further reports,		
3	plans or submittals that are required.		
4	RESPONSE TO NOTICE OF LIABILITY		
5	AND RESOLUTION OF THIS PROCEEDING		
6	19. With reference to paragraphs 19 and 20, PWT has		
7	complied with the Consent Agreement And Final Order dated		
8	November 21, 1986. Liability for additional civil penalties for		
9	payment of the proposed fines is inappropriate.		
10	DATED this 25th day of October, 1989.		
11	SCHWAB, HILTON & HOWARD		
12	M = U		
13	By Scott Howard		
14	Attorneys for Respondent Pacific Wood Treating Corporation		
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Page 7 - Answer To Complaint And Compliance Order

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	UNITED STATES ENVIRONMENT Region	AL PROTECTION AGENCY 261989		
2	1200 Sixth Seattle, Washin	EFA-NEO(A		
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4	IN THE MATTER OF:			
5	United States Environmental)	RCRA Docket No. 1089-09-28-3008(a)		
6	Protection Agency,	CERTIFICATE OF SERVICE		
7	Complainant,			
8	vs.			
9	Pacific Wood Treating Corporation,			
	Ridgefield, Washington,)			
10	Respondent.)			
11	EPA ID No. WAD009036906			
12				
13	I hereby certify that I served the foregoing Answer To			
14	Complaint And Compliance Order on the following persons on the			
15	25th day of October, 1989, by forwarding by Federal Express to			
16	each a true copy thereof, certified by me as such, contained in a			
17	sealed envelope, with Federal Express charges prepaid, addressed			
18	to said persons at the last known address of each shown below and			
19	deposited with Federal Express on said day at Portland, Oregon:			
20	EPA Regional Hearing Clerk			
21	Suite 1200, M/S SO-125 Park Place Building			
22	1200 Sixth Avenue Seattle, Washington 98101			
23	John Hamill			
24	Associate Regional Counsel			
	Environmental Protection Agency Region 10 1200 Sixth Avenue, SO-125			
25	Seattle, Washington 98101			
Of Attorneys for Respondent				
Page 1 - Certificate of Service Pacific Wood Treating Corporation				